

## Message Text

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TO USDEL SECRETARY IMMEDIATE

C O N F I D E N T I A L STATE 183480 TOSEC 190102

E.O. 11652: GDS

TAGS:PFOR, PGOV, PINT, WA, SF

SUBJECT:BRIEFING MEMORANDUM: NAMIBIA - REPORTS OF POSSIBLE  
INTERIM GOVERNMENT  
FOR THE SECRETARY FROM AF - WILLIAM E.SCHAUFEELE

1. WE HAVE PICKED UP UNCONFIRMED REPORTS FROM VARIOUS  
SOURCES, INCLUDING SWAPO, THAT THE SOUTH AFRICAN GOVERN-  
MENT (SAG), WORKING THROUGH THE TURNHALLE CONFERENCE, PLANS  
TO PUT IN PLACE AN INTERIM OR PROVISIONAL GOVERNMENT IN  
NAMIBIA AROUND THE END OF AUGUST, THE DEADLINE SET BY  
THE UNSC FOR SAG COMPLIANCE WITH ITS LATEST RESOLUTION.

2. THE MOST PRECISE REPORT WE HAVE RECEIVED OF POSSIBLE  
SOUTH AFRICAN INTENTIONS CAME FROM AN AUTHORITATIVE  
SOURCE: MR. STUART SCHWARTZ, THE AMERICAN ATTORNEY FOR  
CHIEF CLEMENS KAPUUNO OF THE HEREROS. THE CHIEF IS A  
MAJOR FIGURE IN THE TURNHALLE CONFERENCE AND HAS WORKED  
CLOSELY WITH SOUTH AFRICAN AUTHORITIES. SCHWARTZ EX-  
PLAINED HE IS PLEDGED TO KEEP SECRET THE ACTUAL DELIBER-  
ATIONS OF THE TURNHALLE CONFERENCE AND THAT THIS SCENARIO  
IS STRICTLY HIS "BEST GUESS" OF WHAT WILL HAPPEN.

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3. INTELLIGENCE SOURCES HAVE INDICATED THE FORMATION OF SOME FORM OF INTERIM GOVERNMENT IS EXPECTED BY SWAPO AND OTHER AFRICAN GROUPS. WE HAVE ASKED INR, IN CONSULTATION WITH OTHER MEMBERS OF THE INTELLIGENCE COMMUNITY, TO ASSESS WITHIN A WEEK WHETHER THE SAG IS IN FACT MOVING IN THIS DIRECTION. WE HAVE ALSO CHECKED WITH THE BRITISH HERE; THEY HAVE NO WORD ON THE REPORTED INITIATIVE. THE MOVE WOULD APPEAR INCONSISTENT WITH THE TENOR OF OUR TALKS WITH VORSTER.

4. SCHWARTZ ENVISIONS A NON-WHITE MAJORITY INTERIM GOVERNMENT BEING GIVEN "NATIONAL" POWERS WITH SOME OVERSIGHT RESPONSIBILITY FOR THE SAG ADMINISTRATION NOW IN PLACE, INCLUDING POLICE AND LOCAL ADMINISTRATIVE RESPONSIBILITIES. HE DOES NOT EXPECT THE INTERIM GOVERNMENT TO HAVE SIGNIFICANT AUTHORITY IN FOREIGN AFFAIRS OR DEFENSE. THE INTERIM REGIME WOULD NOT ADDRESS THE EVENTUAL FORM OF THE INDEPENDENT GOVERNMENT, BUT ITS INFLUENCE WOULD CLEARLY BE GREAT. QUESTIONS OF FORM WOULD BE LEFT TO THE PRESENT CONSTITUTIONAL CONFERENCE, WHICH WOULD REMAIN IN OPERATION. SCHWARTZ'S SCENARIO ENVISIONS EVENTUAL ELECTIONS WITH UN OR OTHER NEUTRALS INVITED TO BE PRESENT. HE ALSO EXPECTS THE NEW GOVERNMENT WOULD ASK SWAPO AND OTHER POLITICAL PARTIES TO PARTICIPATE IN THE INTERIM GOVERNMENT AND EVEN TO OCCUPY IMPORTANT POSTS.

5. IN LIGHT OF THE SECURITY COUNCIL'S AUGUST 31 DEADLINE, IT IS POSSIBLE THAT THE SAG MIGHT MOVE NAMIBIA TOWARD EVENTUAL INDEPENDENCE ALONG THE LINES SUGGESTED BY SCHWARTZ AND OTHERS. ROBINSON

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